



Forum for Good Governance

Regd. No. 653/2009

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L. No. FGG/GOV/REP/ 32 /2022

Hyderabad
26th March, 2022

To
H.E. the Governor
Telangana State
Hyderabad

Respected Madam,

Sub : Constituency Development Programme (C.D.P.) –
Allotment of Rs.5 crores to each legislator – Misuse
of funds – Request to scrape the C.D.P. – Reg.

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Article 243 - G and 243 - W of Constitution of India mandate state Government to endow the Panchayats and Municipalities respectively such powers and authorities to enable them to function as institutions of self-government and for devolution of powers and responsibilities. For this purpose 29 subjects to Gram Panchayats and 18 subjects to Municipalities have to be transferred from the jurisdiction of Government to Gram Panchayats and Municipalities.

Inter-alia, the subjects to be transferred are Drinking water, Roads, Culverts, Bridges, Rural electrification, Education, Slum improvement, Urban amenities, Public amenities including Street lighting, Public conveniences etc. Government have transferred the subjects and the Gram Panchayats are executing the stated works with funds from Government of India, State Government and their own sources.

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Government of Telangana vide G.O. Ms No. 13 dated 2-7-2021 have allotted Rs. 5 crores to each MLA / MLC (in all about Rs.800 crores) under Constituency Development Programme (C.D.P.). Government have issued guidelines indicating the works to be taken up in villages and urban area. A close look of the works suggested in the guidelines are same works as mandated in Article 243 – G and 243 –W of Constitution of India which are purely a subject matter of local bodies. C.D.P. is by-passing the local bodies and usurping their powers.

Defects in new guidelines :

1. **Lack of clarity in Auditing:** In the earlier guidelines issued in 2010, there was clarity as to how the Accounts to be audited. In new guidelines issued in 2021 there is no mention of system of auditing the accounts. Para 7.16 of guidelines says “The District Collector will be responsible for settling the audit objections raised by audit party.
2. **Splitting the work :** As per Para 4.1 of guidelines the district authority should ensure that the proposed work should not be split into bits / pieces if the work is of worth more than Rs.5.00 lakhs. In every constituency, it is blatantly violated and single work is split into bits and pieces bring each piece of work to Rs.5 lakhs and below to facilitate allotting the work on nomination basis. If the work is more than Rs.5 lakhs tenders have to be called.

Some examples :

- i) Hon’able MLA, Warangal (East) Constituency proposed a work of construction of community hall at an estimated cost of Rs. 25 lakhs. Work was divided into 5 bits (5 spans) each costing Rs. 4.99 lakhs to facilitate to allot the work on nomination basis **(Ann I)**. He suggested the executing agency also.
- ii) Hon’able MLA Adilabad proposed construction of compound wall to a community hall at Durganagar at an estimated cost of Rs.20 lakhs. The work was divided into 4 bits of Rs. 5 lakhs each (North, South, East and West side compound walls) **(Ann II)**, so as to enable allotment of works on nomination basis.
- iii) Hon’able MLC proposed LED lighting in Maheswaram village at an estimated cost Rs. 50 lakhs. The work was divided into 10 bits of Rs.5 lakhs each to facilitate allotting the work on nomination basis to 10 persons **(Ann III)**.
- iv) Work of providing Mini-Mast lighting poles in Veena Vanka village costing Rs.20 lakhs was proposed by MLC. The work was divided into 20 bits of each one lakh **(Ann IV)**.

3. Construction of multiple Community halls in a single Revenue village on caste basis :

In the guidelines it is clearly mentioned that C.D.P. funds to be used for construction of ONE community hall in one Revenue village. In a village, where there is a community hall already existing, no further community halls can be constructed from C.D.P. funds. Further it is clarified that the existing community hall will be accessible to all the members of local community. Subsequently this condition is removed (amended) and stated "**Community halls are permitted**". Taking advantage of this, at many places multiple community halls are proposed in a single village mostly on caste basis.

Example :

- i) Hon'able MLA Chennur Constituency proposed 7 community halls (Padmashali Bhavan, Ganga putra Bhavan, Vishwabrahmana Bavan, Nayi Brahmana Bhavan, Auto Union Bhavan, Bukka Ayyavarla Bhavan) purely on caste basis in a single village of Manda Marri (**Ann V**).

4. Proposing the executing agencies by MLAs /MLCs against guidelines :

As per guideline para 3:2 the district collector should identify the implementing agency. Contrary to this, some Hon'able MLAs are suggesting to allot the works on nomination basis. Some others suggested allotting the work to a particular agency for execution.

Examples :

- i) Hon'able MLA Uppal Constituency recommended for entrusting the works to E.E.T.S.C.R.I.C. (**Ann VI**).
- ii) Hon'able MLC (Assembly Constituency) proposed some works in Yadadri Bhongir district and suggested to execute the works through Panchayat Raj department (**Ann VII**).
- iii) Hon'able MLC (local authorities) proposed some works in Medchal Assembly Constituency. He suggested entrusting the works to District P.R. engineer (**Ann VIII**).
- iv) Hon'ble MLA (Hon'able Minister) Khammam Assembly Constituency has proposed some works. He suggested entrusting the works to District Panchayat Raj Engineer (**Ann IX**).

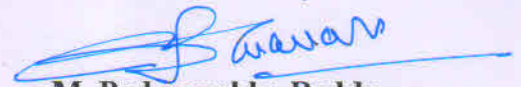
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Your Excellency, in this country the tax net is widely spread, a common man pays tax for a cup of tea and a kid pays tax for a chocolate. The Government is the custodian of all such taxes collected and should spend judiciously. Public money is being wasted in C.D.P.

Execution of works in villages without involving Gram Panchayats and similarly execution of works in Municipalities without involving the municipality is violation of the Constitution. In most of the cases the supporters of the legislators are allotted the works who execute a poor quality work leading to wastage of public funds. In short C.D.P. funds are spent mostly to benefit the supporters of concerned Legislators.

Forum for Good Governance requests the H.E. the Governor to take steps to scrap the CDP and save squandering of Rs. 800 crores of public money, annually.

Yours Sincerely



M. Padmanabha Reddy

Secretary

Forum for Good Governance

Encl : Annexure I to IX